

SECRET

Approved For Release 2003/06/03 : CIA-RDP79M00062A000700040004-6

Talking Points  
Agenda  
CFI Meeting

19 February 1976

1. Fundamental tasks of CFI; among other things, E.O. requires CFI to:
  - control budget preparation and resource allocation for NFIP
  - establish policy priorities for collection and production of national intelligence
  - establish policy for management of NFIP
2. The DCI's Intelligence Community Staff, headed by one of two deputies to the DCI, to provide support to CFI.
  - X -- current thinking as to type to be named to be the Community deputy,
  - X -- need to examine structure and composition of IC Staff to accomplish its job. (Have asked IC Staff for ideas CFI can consider; at a minimum, it behooves us all to see to it ICS is strongly staffed as a Community (not just a DCI) asset.)  
*who provide in*
3. Currently lean to two geographically separate DCI offices -- one at Langley for CIA business, another in town for Community activities.
4. Production of national intelligence is something separate from CFI concerns; currently giving thought to how to arrange new and effective organization to succeed USIB.
  - In the meantime, will continue USIB and most of its subordinate components to avoid sudden break in efficiency.
5. In terms of using the best and most appropriate USIB expertise to augment IC Staff in supporting CFI, am giving thought to merging IC Staff with USIB's COMIREX (imagery), SIGINT, and Human Resources (Humint) Committees.
  - These Committees set priorities for collection and processing of data related to NFIP, the programs of concern to CFI.
  - Merging of these Committee Staffs with IC Staff may permit some reduction of IC Staff size.
6. In addition to those charges given to the CFI in the E.O., believe it will be necessary to insure CFI collaborates and consults on other matters of major concern. Among these, all in need of improvement, are:
  - strategic warning (this should always be one of our prime concerns)
  - crisis management (finding better ways to relate policy concerns and intelligence data)
  - evaluation of the Intelligence Community's performance, from requirements to collection to production. (Current evaluation processes are in their infancy and need improvement. IC Staff

Approved For Release 2003/06/03 : CIA-RDP79M00062A000700040004-6

25X1

E2 IMPDET

STATUS REPORT  
CFI PROGRAM AND BUDGET CYCLE

TALKING POINTS

① OMB cycle

STATINTL [ ] Latimer, Slack met 23 February

- Discussed definition of NFIP and program and budget cycle (very preliminary)
- Recognized the following problems:
  - Can't hope to change the DoD PPBS process; must fit with it
  - Also need to focus on NFIP definition (specifically, split out those things that are strictly tactical while preserving the President's intent in the EO)
- Work in Progress
  - ICS developing a draft CFID dealing with:
    - ✓ • NFIP definition
    - ✓ • program and budget process and milestones
    - ✓ • reprogramming rules
  - Draft CFID will be circulated in order to:
    - ✓ • Establish areas of agreement and disagreement
    - ✓ • Develop options and alternatives for CFI consideration
    - ✓ • Derive positions of the various program managers, and departments and agencies affected

Related Subject (May or may not wish to raise)

- OMB representatives are drafting an allowance letter to Chairman, CFI upon which he can base program guidance for FY 78-83
- OMB has raised questions of how they fit into the CFI program and budget cycle. They see three options:

- A joint review--the DoD model--with OMB and ICS in the chair
- An independent approach--the CIA model--with OMB holding hearings after the budget request is received
- Some combination of the above, possibly enabled by granting OMB observer status on CFI during program and budget reviews

OMB also expects access to program documentation available to the CFI and CFI decisions in order to stay abreast of programs, together with being advised colaterally on all matters involving the CFI appeal mechanism.

SECRET

24 February 1976

Approved For Release 2003/06/03 : CIA-RDP79M00062A000700040004-6

Intelligence Support to Field Commanders  
from National Assets

25X1 1. USIB was briefed on the status of intelligence support to Field Commanders in early February. There are many studies in progress or completed, of which two are awaiting JCS comment: "Pilot Study on National Support to Field Commanders" and [redacted]

[redacted] The JCS comments on the recommendations presented in these studies, and experience gained in operational exercises such as BOLD EAGLE, will provide a base from which to proceed with further development. The DCI had recommended in August 1975 the formulation of a "joint element" (JCS J2/J3/J5 and D/DCI/IC) to provide guidance for implementation of the agreed recommendations. The DoD answer is pending.

2. Most efforts to date have identified similar problem areas and the solutions to many of these problems require action both within and outside the DoD. These problem areas revolve around:

- a. timeliness of the tasking chain too slow;
- b. timeliness of reporting too slow for tactical operations;

c. classification too high;

✓ d. no feedback on availability of the national systems;

✓ e. commanders do not understand national systems nor hold credible for a crisis in their areas of operations;

✓ f. concept and doctrine for utilization lacking.

3. The national side must understand the Commanders' problems at various levels of command and how the intelligence fusion centers at the various levels operate in order to provide appropriate timely national support. Solutions to the six problem areas mentioned will provide some immediate improvement. By working closely with the JCS the Intelligence Community can move ahead more rapidly in providing national support to Field Commanders. Future requirements will impact on national systems' capabilities, and plans to accommodate these requirements must be evaluated in this aspect.

Approved For Release 2003/06/03 : CIA-RDP79M00062A000700040004-6

SECRET

SECRET

Approved For Release 2003/06/03 : CIA-RDP79M00062A000700040004-6

THE DIRECTOR OF CENTRAL INTELLIGENCE

WASHINGTON, D. C. 20505

Intelligence Community Staff

DCI/IC-76-1238

24 FEB 1976

MEMORANDUM FOR: Members of the Committee on Foreign Intelligence  
SUBJECT : Revision of NSCIDs

1. Reference is Section 8(b) of Executive Order 11905, "United States Foreign Intelligence Activities," dated 18 February 1976, which provides that "all existing" National Security Council Intelligence Directives shall be amended to be consistent with the Order within 90 days of its effective date.

2. The CFI does not have authority to substitute CFI Directives for the NSCID series.

a. Section 102(d) of the National Security Act provides that the CIA shall operate under directives of the National Security Council.

b. E.O. 11905 specifically calls for amendment of the NSCIDs.

c. The E.O. charges CIA to collect intelligence "in accordance with directives of the National Security Council" (Sec. 4(b)(2)), and to conduct services of common concern "as directed by the National Security Council" (Sec. 4(b)(6)).

d. The existing NSCIDs assign certain responsibilities to the Secretary of State and the Secretary of Defense. A general CFI authority to task departmental secretaries has not been stated.

3. To expedite action on revision of the NSCIDs, CFI decision is needed on several questions.

4. Must the NSCIDs be rewritten so as to make them unclassified? It is recommended the answer be "No." To be effective, NSCIDs must deal with Intelligence Community problems at whatever classification the subject matter calls for--and at least some portions of the present NSCIDs deservedly bear a high classification.

25X1

Approved For Release 2003/06/03 : CIA-RDP79M00062A000700040004-6

SECRET

SECRET

Approved For Release 2003/06/03 : CIA-RDP79M00062A000700040004-6

5. Should the text of the Executive Order be included in the classified NSCIDs?

a. Following issuance of the President's memorandum of 5 November 1971 on "Organization and Management of the U.S. Foreign Intelligence Community," all of the material in the memorandum was incorporated in a reissued set of NSCIDs in February 1972. NSCID No. 1, "Basic Duties and Responsibilities," was the vehicle which reexpressed the President's memorandum.

b. Given the legal status of an Executive Order, in contrast to that of a memorandum, question can be raised as to whether any purpose is served by restating provisions of the E.O. in a corresponding NSCID.

c. If the decision is that whatever is contained in the E.O. need only be referenced as appropriate in a NSCID, several of the existing NSCIDs could be markedly reduced in length.

d. It is recommended the CFI approve merely referencing the E.O. as appropriate in the revised NSCIDs, with no attempt to include any more of the E.O. text than may prove essential for clarity.

6. Should the revised NSCIDs be incorporated into a single omnibus NSCID or should the NSCIDs be reissued as separate documents, as in the present series?

a. If the decision is to include all of the E.O. text in the NSCIDs, an omnibus NSCID combining unclassified and classified material would be quite a lengthy document.

b. The combined length of the present series of eight NSCIDs is 25 printed pages. Even if material covered in the E.O. is not to be included in the NSCID text, a single omnibus document still could be quite lengthy. Any attempt to amend one portion of such an omnibus document could pose the risk of opening up the entire text to review.

c. Mr. Colby was quite interested in having an omnibus NSCID developed, and the project reached the point at which a draft was submitted for USIB consideration. The draft was withdrawn at the request of OSD on the ground that action should be deferred pending the outcome of the ongoing investigations.

SECRET

SECRET

d. Mr. Colby had originally wanted the omnibus NSCID written as an unclassified document so he would be able to answer charges that he was operating under a "secret charter." He was persuaded that the initial effort should be to write an omnibus NSCID at the Secret level, and then determine what might need to be done to it to eliminate the classification entirely.

e. The issuance of the new E.O. of 18 February in many ways meets the objective which Mr. Colby had in initiating the omnibus NSCID project.

f. Preparation of an omnibus NSCID would be complex and time consuming and could delay initiation of revision of the DCIDs, which are to be based on a combination of Executive Order 11905 and the NSCIDs.

7. Should the present set of eight NSCIDs, each addressing a different subject, be retained, or should those NSCIDs, subject matter of which is adequately addressed by the E.O. be rescinded without replacement?

a. The numbering system and subject categories of the present NSCID series is the basis for the numbering and subject coverage of the existing Director of Central Intelligence Directives. All elements of the Intelligence Community are familiar with this system. Change in the NSCID numbering system and subject coverage would require establishment of a new DCID system, or a decision that the DCID classification system need not be based on a corresponding NSCID.

b. Preliminary review suggests that three of the existing eight NSCIDs (No. 2, "Coordination of Overt Collection Activities;" No. 3, "Coordination of Intelligence Production;" and No. 7, "Critical Intelligence Communications") could be rescinded--assuming it is not necessary to reproduce text of the E.O. in the appropriate NSCID--because their essential elements are now covered by the E.O. If reissued, each of these three NSCIDs could be very brief.

c. Choice between these alternatives is virtually a toss-up, but a decision to rescind unneeded NSCIDs and develop a new reference system for DCIDs is recommended.

8. Although all of the NSCIDs will be given careful review, the only existing NSCID requiring major revision is No. 1, "Basic Duties and Responsibilities." The organizational structure now presented in NSCID No. 1 has been virtually eliminated by the new

SECRET

SECRET

Approved For Release 2003/06/03 : CIA-RDP79M00062A000700040004-6

25X1

E.O. Moreover, the new E.O. does not mention certain long-standing DCI functions which have proved important in practice.

upon his determination that this will promote the security of the United States.

9. In summary, it is requested the Committee approve one of the following as the course of action to be followed for amending the existing NSCIDs as directed in the Executive Order:

a. Incorporate the text of the E.O. into the NSCID series, retaining the present titles and numbering system, and developing new NSCIDs as necessary to cover material in the E.O., but not now the subject of a NSCID.

b. Incorporate the text of the E.O. into a single classified omnibus NSCID encompassing both the E.O. and pertinent provisions of the existing NSCIDs.

c. Reference the E.O. as appropriate (but make no attempt to incorporate wording of the E.O. text) and amend the existing set of NSCIDs as classified documents, expanding upon the E.O. and retaining necessary NSCID direction not covered by the new E.O. All eight of the present NSCIDs would be reissued.

d. Reference the E.O. as appropriate, amend those NSCIDs which need to be retained and request rescission of those NSCIDs which are adequately covered in the new E.O. This would eliminate the present numbering system on which the DCIDs are based.

e. Reference the E.O. as appropriate, rescind all of the existing NSCIDs and issue a new omnibus NSCID as a single classified document including those NSC directions needed to expand upon the new E.O. and retaining essential material in the present NSCIDs which is not addressed in the E.O. Under this alternative, directions to the Intelligence Community would be included in an unclassified Executive Order, a single classified NSCID, such action memoranda and other directives as are included in the Committee on Foreign Intelligence Directives, and such detailed directives amplifying the foregoing as are issued by the Director of Central Intelligence in his DCIDs.

Approved For Release 2003/06/03 : CIA-RDP79M00062A000700040004-6

SECRET




~~SECRET~~

10. It is recommended that the Committee approve either "d." or "e." above. It would be simpler and probably less time consuming to follow alternative "d" since the coordination problems on a single omnibus NSCID could prove quite complex and any delay in getting approval of a single omnibus NSCID would inhibit work on amending the DCIDs which are to be brought in consonance with the NSCIDs.

11. Executive Order 11905 establishes new authorities and relationships which will require inter-related decisions and actions. It is recognized that it may prove necessary or desirable at some future time to reconsider some of the decisions requested in this memorandum. In the interest of moving along with the revision of NSCIDs and DCIDs against the tight deadline set in E.O. 11905, the decisions which have been requested are considered an essential prerequisite to start of the actual drafting of revised directives.

25X1A

*for*   
Samuel V. Wilson  
Lieutenant General, USA  
Deputy to the DCI for the  
Intelligence Community

~~SECRET~~

THE DIRECTOR OF CENTRAL INTELLIGENCE

WASHINGTON, D. C. 20505

Intelligence Community Staff

DCI/IC-76-1241

24 FEB 1976

MEMORANDUM FOR: Members of the Committee on Foreign Intelligence  
SUBJECT : CFI Directives and Memoranda

1. In response to the Committee decision at its meeting of 18 February to issue, as appropriate, Committee on Foreign Intelligence Directives (CFIDs), attached are two memoranda and one suggested CFID for your consideration at the 25 February meeting.

2. CFIM No. 1, Issuance of Committee on Foreign Intelligence Directives and Memoranda

a. CFIM No. 1 provides for issuance of a series of Committee on Foreign Intelligence Memoranda (CFIMs) and Committee on Foreign Intelligence Directives (CFIDs) in furtherance of the responsibilities assigned to the CFI in Executive Order 11905 of 18 February 1976. These CFIMs and CFIDs would be numbered chronologically, in two series, based on date of issue. No attempt would be made to categorize the documents in any serial system based on subject matter.

b. An alternative would be to set up a series of CFIDs in separate numerical series for each of the subject matter responsibilities assigned to the CFI in E.O. 11905. This is not recommended.

c. A third alternative would be to base the CFID numbering and subject categories on the existing NSCID series. This is not recommended.

3. CFIM No. 2, Continuity of Effort in Intelligence Community Activities

a. The proposed CFIM calls for continued functioning of the USIB and its committees pending the establishment of such Intelligence Community organizations as are deemed necessary for effective implementation of the responsibilities assigned in Executive Order 11905.

b. The primary purpose of this CFIM is to eliminate any uncertainty which might now exist. The White House Fact Sheet issued along with the Executive Order stated that USIB had been abolished, but this is not mentioned in the E.O. itself. Until NSCID No. 1, which established the USIB, is formally reissued and the existing version rescinded, it could be argued the legal basis for the USIB continues.

4. CFID No. 1, Intelligence Research and Development Council (IR&DC)

a. Since existence of the CFI eliminates the need for an Intelligence Resources Advisory Committee (and the White House Fact Sheet listed the IRAC as having been abolished), the Intelligence Research and Development Council which supported the IRAC no longer has a parent organization.

b. The sentiment throughout the Intelligence Community has been that the IR&DC represents a very worthwhile activity which should be kept in existence.


c. The proposed CFID No. 1 would make the IR&DC, with its existing functions and membership, a subcommittee of the CFI. The Executive Order of 18 February authorizes the CFI to establish subcommittees.

d. Because of the high-level membership of the IR&DC it was considered appropriate to have the Council report directly to the CFI.

e. An alternative would be to defer any action re the IR&DC until decision has been reached as to the successor to USIB, and then decide whether to make the IR&DC a committee reporting to the USIB-successor or directly to the CFI.

f. Since so much of the activity of the IR&DC involves consideration of resources needed for research and development, making it a subcommittee of the CFI was considered appropriate.

STATINTL

  
for Samuel V. Wilson  
Lieutenant General, USA  
Deputy to the DCI for the  
Intelligence Community

Attachments:  
as stated

COMMITTEE ON FOREIGN INTELLIGENCE MEMORANDUM NO. 1

SUBJECT: Issuance of Committee on Foreign Intelligence Directives  
and Memoranda

1. Pursuant to the responsibilities assigned to the Committee on Foreign Intelligence in Executive Order 11905, "United States Foreign Intelligence Activities," dated 18 February 1976, provision is hereby established for the promulgation of Committee on Foreign Intelligence Directives (CFIDs) and Committee on Foreign Intelligence Memoranda (CFIM).

2. CFIDs and CFIMs will be issued in separate numerical series, chronologically by date of issue.

3. The CFID or CFIM number will not be related to subject matter categories.

COMMITTEE ON FOREIGN INTELLIGENCE MEMORANDUM NO. 2

SUBJECT: Continuity of Effort in Intelligence Community Activities

1. Pursuant to the responsibilities assigned to the Committee on Foreign Intelligence in Executive Order 11905, "United States Foreign Intelligence Activities," dated 18 February 1976, and in the interest of assuring a continuity of effort in Intelligence Community activities, provision is hereby made for temporary continuation of activities of the United States Intelligence Board and its supporting committees.

2. Although NSCID No. 1, which established the USIB, has not yet been formally amended, coincident with issuance of E.O. 11905 announcement was made that the USIB was abolished.

3. E.O. 11905 provides (Sec. 3(b)(4) that the Committee on Foreign Intelligence shall establish such subcommittees as it deems appropriate to ensure consultation with members of the Intelligence Community on policies and guidance issued by the Committee.

4. The E.O. also provides (Sec. 3(d)(1)(xiv) that the Director of Central Intelligence shall establish such committees of collectors, producers and users of intelligence as he deems appropriate to assist in his conduct of his responsibilities.

5. Pending establishment of such Intelligence Community organizations as are deemed necessary for effective implementation of the responsibilities assigned in E.O. 11905 to the Director of Central Intelligence, the United States Intelligence Board and the committees which exist to support the Board, and through it the Director of Central Intelligence, are to continue to function as presently constituted.

COMMITTEE ON FOREIGN INTELLIGENCE DIRECTIVE NO. 1  
INTELLIGENCE RESEARCH AND DEVELOPMENT COUNCIL (IR&DC)  
(Effective February 1976)

1. Pursuant to the responsibilities assigned to the Committee on Foreign Intelligence in the Executive Order, "United States Foreign Intelligence Activities," dated 18 February 1976, the Intelligence Research and Development Council (IR&DC) is hereby established as a permanent subcommittee of the Committee on Foreign Intelligence.

2. Mission

The Intelligence Research and Development Council shall explore new directions and techniques in both the hard and soft sciences which hold promise for intelligence and identify those it recommends for program resource support and application. The Council shall maintain a continuing knowledge of the allocation and uses of R&D resources related to intelligence and advise the Committee on Foreign Intelligence on R&D strategy and technologies that will best contribute to the attainment of national intelligence objectives.

3. Functions

It shall be the function of the Intelligence Research and Development Council to:

a. Review national intelligence R&D programs and advise the Committee on Foreign Intelligence regarding their effectiveness in satisfying intelligence goals and objectives.

b. Identify those technology areas in both the hard and soft sciences where intelligence needs are unique and for which intelligence program support is required for development.

c. Review the rationale and perspective for proposed intelligence R&D in the context of present and emerging technology and analytic methodology; advise the Committee on Foreign Intelligence as to appropriate funding level options for R&D in the National Foreign Intelligence Program, and indicate what R&D in support of intelligence objectives can be accomplished within the National Foreign Intelligence Program and by other funding sources.

d. Establish and maintain appropriate means of continuing inter-program communication of technical results, concepts and plans in critical technologies, including analytic methodologies.

4. Organization

a. The Intelligence Research and Development Council membership will be as follows:

- Director, Defense Research and Engineering,  
Chairman
- Under Secretary of the Air Force
- Under Secretary of the Navy
- Deputy Assistant Secretary of Defense (Intelligence)
- Director, Telecommunications and Command and  
Control Systems, Office of the Secretary of Defense
- Director, Advanced Research Projects Agency
- Director, Defense Intelligence Agency
- Assistant Secretary of the Army (R&D)
- Associate Deputy Director for Science and  
Technology, Central Intelligence Agency
- Deputy Director for Research and Development,  
National Security Agency

b. Subcommittees, ad hoc committees, and working groups may be formed at the discretion of the Chairman.

c. Members may designate alternate members to serve in their absence, if desired. Other personnel who participate in Council-related matters shall be accredited to the Council by the appropriate member.

d. The Council will be supported by an Executive Director and Secretariat provided by the Deputy to the DCI for the Intelligence Community.

SECRET

Approved For Release 2003/06/03 : CIA-RDP79M00062A000700040004-6

7. Without in any way interfering with DoD budget cycles, we need to devise a cycle that permits adequate time for CFI to consider NIFP programs and budgets. IC Staff has suggested such an arrangement. *(attached)*
  - Suggest IC Staff and DoD associates consider the ICS suggestions and see what can be agreed.
8. E.O. calls for redrafting of NSCID's and DCID's within 90 days to be consistent with E.O. 's.
  - Suggest IC Staff chair a group to consider NSCID's. Reps to be supplied by each CFI member. Alternatives include one "omnibus" NSCID or amendment of each now in existence.
  - IC Staff will chair a group of reps from <sup>G.I. 3.003</sup> DSD(I) and each of the current USIB principals to amend DCID's, subject to DCI approval. (This is DCI business; not directly related to CFI).

*9*  
Technical vs Nat'l

Approved For Release 2003/06/03 : CIA-RDP79M00062A000700040004-6

SECRET



Pre-CFI

24 February 1976

Tab A: Talking Points, Pre-CFI Meeting

Tab B: Minutes of the 18 February CFI Meeting

Tab C: MFR, Meeting with Latimer and Slack, 2/23/76

Tab D: MFR, Telecon with Hardy and Cargill, 2/23/76

Tab E: Talking Paper for the DCI on National Tactical

Tab F: Draft CFID's

Tab G: IR&D

Approved For Release 2003/06/03 : CIA-RDP79M00062A000700040004-6

A

Approved For Release 2003/06/03 : CIA-RDP79M00062A000700040004-6

Pre-CFI

24 February 1976

1. Program and Budget Cycles and Definition of NFIP.  
(This needs to be worked out jointly between IC Staff and DoD. Will have a paper -- complete with agreements, disagreements, options and alternatives -- for the next meeting of CFI.)
2. The IC Staff (it needs reorganization)
  - Will move as quickly as possible to reorganize and will welcome assignments from various agencies. One key matter not yet resolved is how to arrange for national intelligence production and the nature of a follow-on to USIB.
  - Meanwhile: want to avoid locking the Community Deputy into detailed arrangements he may want otherwise;

Cannot be exclusively a joint CIA-DoD staff or a staff made up of reps only from CFI members. Need input from State, Services, all members of the Community.

Will have a report for CFI on new organization shortly.
3. "Management policy" for national programs.  
(Endows CFI with powers intended to go beyond narrow resource concerns.)
  - Can brief orally or table a memo.
4. National-tactical.  
(There is indeed a concern here for CFI. It is not one dealing with tactical resources. The issue is primarily substantive -- how to insure nationally-acquired data meets tactical needs and vice versa. IC Staff is devoting staff attention to this; we need a DoD point of contact.
5. Status report on downtown location (if available).

6. Draft directives
  - Temporary continuation of USIB
  - Proposed categories for CFID directives
  - IRDC set up as subcommittee of CFI
  - Analysis of NSCID's and DCID's continues
7. Report by Chairman on session with OMB director.
8. Housekeeping
  - to be Executive Secretary of CFI?
  - Have expertise on hand to talk to individual agenda items?

STATINTL

Approved For Release 2003/06/03 : CIA-RDP79M00062A000700040004-6

1  
B

Approved For Release 2003/06/03 : CIA-RDP79M00062A000700040004-6

SECRET

14 CFI-M-1

18 February 1976

Approved For Release 2003/06/03 : CIA-RDP79M00062A000700040004-6

COMMITTEE ON FOREIGN INTELLIGENCE

MEMORANDUM FOR THE COMMITTEE ON FOREIGN INTELLIGENCE

SUBJECT: Draft Minutes of the <sup>19</sup>18 February 1976  
Committee on Foreign Intelligence

25X1A 1. The first meeting of the Committee on Foreign Intelligence (CFI) was held at 1530 on <sup>19</sup>18 February at East Building, 2430 E Street, N.W. Director Bush was in the chair; Deputy Secretary of Defense Ellsworth and Deputy Assistant to the President for National Security Affairs Hyland, the other members of the CFI attended. Also in attendance were LTG Samuel Wilson and [ ] of the DCI's Intelligence Community Staff and Richard Lehman, an assistant to the Director.

2. The Chairman opened the meeting with observations and suggestions as reflected in the attached talking points. He covered each point and invited the other members to react.

3. Mr. Ellsworth commended the Director's remarks, saying that he welcomes the DCI's acting as a Chairman of the Board with respect to national intelligence. DoD leaders, he said, have long felt that a strong national perspective is necessary for intelligence leadership. Noting the charge in the February Executive Order calling for the CFI to control budgets and resource allocation, Mr. Ellsworth said it will be important to work out arrangements to coordinate budget and resource cycles. For the CFI to get its job done, the strongest possible staff will be required and well-qualified DoD personnel are available for assignment to the IC Staff, which will serve the CFI.

4. Mr. Ellsworth noted the Executive Order requirement that the CFI establish policy priorities for collection and production of national intelligence. He is not entirely sure what this means and the subject will require further discussion. The Deputy Secretary believes the CFI will want to establish collection-tasking and production-tasking functions with strong consumer involvement.

5. As for the CFI responsibility to set "management policy" for national programs, Mr. Ellsworth noted that no one is sure what this means.

25X1

Approved For Release 2003/06/03 : CIA-RDP79M00062A000700040004-6

SECRET

SECRET

Approved For Release 2003/06/03 : CIA-RDP79M00062A000700040004-6

6. At this point, Mr. Bush referred to the explicit point that he and the CFI are relieved of responsibility for tactical intelligence resources. Mr. Ellsworth responded pointing out there are overlaps between national and tactical intelligence; the extent of overlap is unclear. There are various dimensions to the problem, including the question of making resource presentations to Congress and justifying budgets. He saw the problem as susceptible to being worked out. Mr. Ellsworth commented that the Secretary of Defense and Joint Chiefs feel strongly that the future will be marked by growing requirements by field commanders for nationally-acquired intelligence information. Mr. Ellsworth said he is prepared to assign DoD personnel to work with the DCI's representatives on this problem.

7. Mr. Ellsworth asked who would preside over the CFI in the DCI's absence. After some discussion of this, there was agreement that for the time being this would be the DDCI who becomes Acting DCI when the DCI is not at hand. (Chairman Bush referred to plans for there to be two Deputies -- one for CIA and one for the Intelligence Community and when the latter is called for by law and Presidentially-appointed, the Community deputy would likely be the one to chair the CFI in the DCI's absence.) There was agreement on the need to insure the best possible candidate for the Community deputy position and Mr. Ellsworth and Mr. Hyland were asked to provide Mr. Bush with some names to consider -- and as soon as possible.

8. Mr. Bush asked if each of the two CFI members will designate someone to attend CFI meetings if they are absent. Each said they would.

9. Mr. Ellsworth urged that the DCI, in his Community role, separate himself perceptibly and conceptually from CIA and Langley. Mr. Hyland observed that a downtown location for CFI business would save him valuable time as compared with travel to and from Langley. After some discussion, it was agreed that the IC Staff would work with administrative authorities and in due course present a plan to the CFI on relocation of the IC Staff and establishment of CFI meeting facilities. It was agreed that any such plan will provide office space for CFI members as well as the Staff.

Approved For Release 2003/06/03 : CIA-RDP79M00062A000700040004-6

SECRET

SECRET

Approved For Release 2003/06/03 : CIA-RDP79M00062A000700040004-6

10. The Chairman agreed to Mr. Ellsworth's request that arrangements permit that personal representatives of CFI members be accredited to the IC Staff.

11. Mr. Hyland noted that the IC Staff will be reviewing NSCID's and DCID's to insure compatibility with the Executive Order. He urged that a new series of CFI Directives (CFID) be issued beginning with those which can direct temporary arrangements pending development of more permanent machinery and procedures in the future.

12. Mr. Hyland foresaw an IC Staff which would concentrate on three primary areas: budgets, collection, and production evaluation. He emphasized that it is exclusively the DCI's prerogative to arrange for the production of national intelligence. Mr. Hyland observed, however, that he believes it a matter of CFI concern to assess the value and utility of the intelligence product. In this respect, he noted that the National Security Council will conduct semi-annual reviews of intelligence and he urged that someone on the staff be designated to arrange materials and issues to be considered by the NSC.

13. There was some discussion of the OMB role in regard to CFI business. The feeling was that the CFI would make its decisions on resource matters and advise the President and OMB concurrently. Mr. Ellsworth noted the differing practices between DoD and the IC Staff in regard to OMB and urged development of common and agreed approaches.

14. There was general agreement that there is utility in considering amalgamation with the IC Staff of the key staff elements of the COMIREX, SIGINT and Human Resources Committees of what has been USIB, all of this in terms of providing maximum support to the CFI and its attention to national intelligence programs.

15. It was agreed that the CFI would meet frequently at the outset, the next meeting to take place at 1500 on 25 February. The CFI will consider draft directives at that time and further discuss matters of concern.

16. It was agreed that the IC Staff would undertake to develop agreement on an appropriate program and budget cycle (recognizing the sanctity of the DoD cycle) that will permit adequate time for CFI consideration

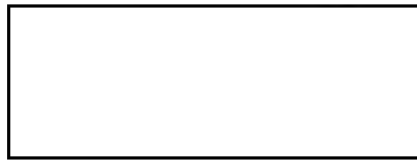


SECRET

Approved For Release 2003/06/03 : CIA-RDP79M00062A000700040004-6

of programs and budgets. In the process, definition of those programs under CFI purview will be made, all of this with an eye to providing the CFI with arrangements for its approval.

17. CFI members at this point met briefly in executive session, the meeting concluding at 1700.



25X1A

Attachment:  
Talking Points

Approved For Release 2003/06/03 : CIA-RDP79M00062A000700040004-6

SECRET

SECRET

Approved For Release 2003/06/03 : CIA-RDP79M00062A000700040004-6

Agenda  
CFI Meeting

19 February 1976

1. Fundamental tasks of CFI; among other things, E.O. requires CFI to:
  - control budget preparation and resource allocation for NFIP
  - establish policy priorities for collection and production of national intelligence
  - establish policy for management of NFIP
2. The DCI's Intelligence Community Staff, headed by one of two deputies to the DCI, to provide support to CFI.
  - current thinking as to type to be named to be the Community deputy,
  - need to examine structure and composition of IC Staff to accomplish its job. (Have asked IC Staff for ideas CFI can consider; at a minimum, it behooves us all to see to it ICS is strongly staffed as a Community (not just a DCI) asset.)
3. Currently lean to two geographically separate DCI offices -- one at Langley for CIA business, another in town for Community activities.
4. Production of national intelligence is something separate from CFI concerns; currently giving thought to how to arrange new and effective organization to succeed USIB.
  - In the meantime, will continue USIB and most of its subordinate components to avoid sudden break in efficiency.
5. In terms of using the best and most appropriate USIB expertise to augment IC Staff in supporting CFI, am giving thought to merging IC Staff with USIB's COMIREX (imagery), SIGINT, and Human Resources (Humint) Committees.
  - These Committees set priorities for collection and processing of data related to NFIP, the programs of concern to CFI.
  - Merging of these Committee Staffs with IC Staff may permit some reduction of IC Staff size.
6. In addition to those charges given to the CFI in the E.O., believe it will be necessary to insure CFI collaborates and consults on other matters of major concern. Among these, all in need of improvement, are:
  - strategic warning (this should always be one of our prime concerns)
  - crisis management (finding better ways to relate policy concerns and intelligence data)
  - evaluation of the Intelligence Community's performance, from requirements to collection to production. (Current evaluation processes are in their infancy and need improvement. IC Staff currently exploring ways to improve those processes.)

Approved For Release 2003/06/03 : CIA-RDP79M00062A000700040004-6

E2 IMPDET

7. Without in any way interfering with DoD budget cycles, we need to devise a cycle that permits adequate time for CFI to consider NIFP programs and budgets. IC Staff has suggested such an arrangement. (Attached)
  - Suggest IC Staff and DoD associates consider the ICS suggestions and see what can be agreed.
8. E.O. calls for redrafting of NSCID's and DCID's within 90 days to be consistent with E.O.'s.
  - Suggest IC Staff chair a group to consider NSCID's. Reps to be supplied by each CFI member. Alternatives include one "omnibus" NSCID or amendment of each now in existence.
  - IC Staff will chair a group of reps from DSD(I) and each of the current USIB principals to amend DCID's, subject to DCI approval. (This is DCI business; not directly related to CFI).

Approved For Release 2003/06/03 : CIA-RDP79M00062A000700040004-6

Approved For Release 2003/06/03 : CIA-RDP79M00062A000700040004-6

SECRET

DCI/IC 76-0110

Approved For Release 2003/06/03 : CIA-RDP79M00062A000700040004-6

23 February 1976

MEMORANDUM FOR THE RECORD

SUBJECT: Meeting with Latimer and Slack

1. Tom Latimer and John Slack of DoD met with me this morning at their request to pursue CFI topics. [ ] joined in.

25X1A

2. There were two primary concerns, one having to do with the nature of the CFI Staff, it being reasonably clear that DoD authorities foresee some sort of joint staffing. The other topic was making sure there is agreement as to what constitutes the NFIP and the cycles to be employed as the CFI does its job. Related to the latter topic was a question in DoD minds about OMB.

3. We dealt with the latter point first, knowing that the CFI had agreed unanimously at its first meeting that there was no room for OMB in this process until CFI had completed its look. OMB will not be accredited as a member or observer of CFI and the IC Staff will follow normal DoD practices in relationships with OMB. Latimer and Slack were obviously relieved.

4. With regard to staffing, I said that all of us appreciated DoD willingness to help and in due course we would be looking for as much support as we can get. In the meantime, however, there are three specific problems. A new Community deputy has yet to be appointed and I personally do not wish to foreclose his options to any significant extent before he comes aboard. Second, it is clear that there is a need to reorganize the IC Staff. Staffing will depend upon the nature of the reorganization which, of course, will require the approval of the DCI and CFI. Third, the IC Staff by its nature is a Community Staff and is not to be exclusively CIA and DoD. It needs representation from State and others and this must be preserved.

5. In the meantime, we agreed among us that there will be a need for the closest kind of working relationships, particularly on programmed budgetary matters between the IC Staff and DoD officers working together both here and in the Pentagon.

SECRET

E2 IMPDET

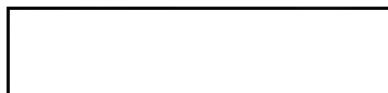
Approved For Release 2003/06/03 : CIA-RDP79M00062A000700040004-6

25X1

SECRET

Approved For Release 2003/06/03 : CIA-RDP79M00062A000700040004-6

6. As for the budget cycles and the "process" to be employed, it was agreed that a joint paper would be developed to describe problems and what we are doing to solve them. This paper is to be served up as a status report at this week's meeting of the CFI. Looking ahead to next week's meeting of the CFI, we will have for its consideration a joint paper setting forth agreements, disagreements, and options pertaining to the definition of the NFIP and the process which will govern the work of the CFI Staff in getting the job done.



25X1A

AD/DCI/IC

cc: DCI  
C/CS/ICS  
AC/MPRRD/ICS  
EO/ICS

Approved For Release 2003/06/03 : CIA-RDP79M00062A000700040004-6

SECRET

Approved For Release 2003/06/03 : CIA-RDP79M00062A000700040004-6

Approved For Release 2003/06/03 : CIA-RDP79M00062A000700040004-6

23 February 1976

## MEMORANDUM FOR THE RECORD

SUBJECT: Discussion with Hardy and Cargill Regarding  
February Executive Order

1. I called Cargill and Hardy today. Both work at the White House. They had been members of the Rockefeller Commission Staff and had been kept on to help with White House staffing of the Executive Order pertaining to the Intelligence Community. I asked them for their understanding of what was meant in the Executive Order in charging the CFI with the responsibility to "establish policy for the management of the NFIP".

2. They explained that the language choice for this paragraph was left very general so that the CFI over time could develop its own criteria for this particular formulation. It was felt that the CFI should be endowed with some kind of authority to issue policy guidance as it saw fit. Otherwise, the CFI would have authority only in a narrow field relating to resources.

3. The formulation employed permits the CFI to issue budget guidance. It permits the CFI to articulate priority needs for particular areas of concentration of intelligence activities and assets. It would permit the issuance of advice and guidance aimed at personnel career development (for example, amplifying the need to spend more on analysis) or such matters as how much of the NFIP budget is available for external contracting.

4. The whole idea flows from an earlier formulation which described the CFI as the Community's "board of directors". That reference was thought to be a particular jargonistic term and too general and thus replaced with the phrasing in question.

AD/DCI/IC

25X1A



Approved For Release 2003/06/03 : CIA-RDP79M00062A000700040004-6

11

Approved For Release 2003/06/03 : CIA-RDP79M00062A000700040004-6

**SECRET**

24 FEB 1976

TALKING PAPER FOR THE DIRECTOR OF CENTRAL INTELLIGENCE

SUBJECT : Intelligence Support to Field Commanders from  
National Assets

1. USIB was briefed on the status of intelligence support to Field Commanders in early February. There are many studies in progress or completed, of which two are awaiting JCS comment: "Pilot Study on National Support to Field Commanders" and [REDACTED]

25X1

[REDACTED] The JCS comments on the recommendations presented in these studies, and experience gained in operational exercises such as BOLD EAGLE, will provide a base from which to proceed with further development. The DCI had recommended in August 1975 the formulation of a "joint element" (JCS J2/J3/J5 and D/DCI/IC) to provide guidance for implementation of the agreed recommendations. The DoD answer is pending.

2. The majority of problem areas surrounding intelligence support to Field Commanders from national assets reside within the DoD, and the solutions to many of these problems require action both within and outside the DoD. These problem areas revolve around:

- a. timeliness of the tasking chain too slow;
- b. timeliness of reporting too slow;
- c. classification too high;

25X1

**SECRET**

~~SECRET~~

d. no feedback on availability of the national systems;

e. commanders do not understand national systems nor hold credible for a crisis in their areas of operations;

f. concept and doctrine for utilization lacking.

3. On the national side, we must understand the Commanders' problems at various levels of command and how the intelligence fusion centers at the various levels operate in order to provide appropriate timely national support. Solutions to the six problem areas mentioned will provide some immediate improvement. By working closely with DoD, we can move ahead more rapidly in providing national support to Field Commanders. We must anticipate future requirements, the impact on national systems' capabilities, and plan to accommodate these requirements.

4. Brigadier General [ ] USAF, and Captain [ ] USN, have been working this area and are ready to work even more closely with DoD representatives. *The DoD representatives need to be identified to us.*

25X1A  
25X1A

~~SECRET~~

Approved For Release 2003/06/03 : CIA-RDP79M00062A000700040004-6

Approved For Release 2003/06/03 : CIA-RDP79M00062A000700040004-6

THE DIRECTOR OF CENTRAL INTELLIGENCE

WASHINGTON, D. C. 20505

Intelligence Community Staff

DCI/IC-76-1238

Revision of NSCID's

MEMORANDUM FOR: Members of the Committee on Foreign Intelligence  
SUBJECT : Revision of NSCIDs

1. Reference is paragraph 8(b) of the Executive Order, "United States Foreign Intelligence Activities," dated 18 February 1976, which provides that "all existing" National Security Council Intelligence Directives shall be amended to be consistent with the Order within 90 days of its effective date.

2. It is not considered feasible to substitute CFIDs for the NSCID series for several reasons:

a. The E.O. specifically calls for amendment of the NSCIDs (Sec. 8(b)).

b. The CIA is charged in the E.O. to collect intelligence "in accordance with directives of the National Security Council" (Sec. 4(b)(2), and to conduct services of common concern "as directed by the National Security Council," (Sec. 4(b)(6)).

c. The existing NSCIDs assign certain responsibilities to the Secretary of State and the Secretary of Defense. A CFI authority to task the departmental secretaries has not been stated.

3. To expedite action on revision of the NSCIDs, CFI decision is needed on several questions.

4. Should the NSCIDs be rewritten so as to make them unclassified? It is recommended the answer be "No." To be effective, NSCIDs must deal with Intelligence Community problems at whatever classification the subject matter calls for--and at least some portions of the present NSCIDs deservedly bear a high classification.

THE DIRECTOR OF CENTRAL INTELLIGENCE

WASHINGTON, D. C. 20505

Intelligence Community Staff

DCI/IC-76-1241

MEMORANDUM FOR: Members of the Committee on Foreign Intelligence  
SUBJECT : CFI Directives

1. In response to the Committee decision at its meeting of 18 February to issue, as appropriate, Committee on Foreign Intelligence Directives (CFIDs), attached are three suggested CFIDs for your consideration at the 25 February meeting.

2. CFID No. 1, Issuance of Committee on Foreign Intelligence Directives (CFIDs)

a. As drafted, CFID No. 1 would set up a series of CFIDs geared to the responsibilities assigned to the CFI in the Executive Order of 18 February. A standard dissemination would be used.

b. An alternative would be to base the CFID numbering and subject categories on the existing NSCID series. This is not recommended.

c. Another alternative deserving consideration would be issuance of CFIDs in a chronological numbering system, regardless of subject. This would facilitate use of CFIDs as action memoranda, with dissemination varying according to the subject of the CFID.

3. CFID No. 2, Continuity of Effort in Intelligence Community Activities

a. The proposed CFID calls for continued functioning of the USIB and its committees pending the establishment of such Intelligence Community organizations as are deemed necessary for effective implementation of the responsibilities assigned in the Executive Order of 18 February.

CFI Directives

5. Should the text of the Executive Order be included in the classified NSCIDs?

a. Following issuance of the President's memorandum of 5 November 1971 on "Organization and Management of the U.S. Foreign Intelligence Community," all of the material in the memorandum was incorporated in a reissued set of NSCIDs in February 1972. NSCID No. 1, "Basic Duties and Responsibilities," was the vehicle which reexpressed the President's memorandum.

b. Given the legal status of an Executive Order, in contrast to that of a memorandum, question can be raised as to whether there is any need to restate provisions of the E.O. in a corresponding NSCID.

c. If the decision is that whatever is contained in the E.O. need only be referenced as appropriate in a NSCID, several of the existing NSCIDs could be markedly reduced in length.

d. It is recommended the CFI approve merely referencing the E.O. as appropriate in the revised NSCIDs, with no attempt to reproduce the text of the E.O.

6. Should the revised NSCIDs be incorporated into a single omnibus NSCID or should the NSCIDs be reissued as separate documents, as in the present series?

a. If the decision is to include all of the E.O. text in the NSCIDs, an omnibus NSCID combining unclassified and classified material would be quite a lengthy document.

b. The combined length of the present series of eight NSCIDs is 25 printed pages. Even if material covered in the E.O. is not to be included in the NSCID text, a single omnibus document still could be quite lengthy. Any attempt to amend one portion of such an omnibus document could pose the risk of opening up the entire text to review.

c. Mr. Colby was quite interested in having an omnibus NSCID developed, and the project reached the point at which a draft was submitted for USIB consideration. The draft was withdrawn at the request of OSD on the ground that action should be deferred pending the outcome of the ongoing investigations.

d. Mr. Colby had originally wanted the omnibus NSCID written as an unclassified document so he would be able to answer charges that he was operating under a "secret charter." He was persuaded that the initial effort should be to write an omnibus NSCID at the Secret level, and then determine what might need to be done to it to eliminate the classification entirely.

e. The issuance of the new E.O. of 18 February in many ways meets the objective which Mr. Colby had in initiating the omnibus NSCID project.

7. Should the present set of eight NSCIDs, each addressing a different subject, be retained, or should those NSCIDs, subject matter of which is adequately addressed by the E.O. be rescinded without replacement?

a. The numbering system and subject categories of the present NSCID series is the basis for the numbering and subject coverage of the existing Director of Central Intelligence Directives. All elements of the Intelligence Community are familiar with this system. Change in the NSCID numbering system and subject coverage would require establishment of a new DCID system, or a decision that the DCID classification system need not be based on a corresponding NSCID.

b. Preliminary review suggests that three of the existing eight NSCIDs (No. 2, "Coordination of Overt Collection Activities;" No. 3, "Coordination of Intelligence Production;" and No. 7, "Critical Intelligence Communications") could be rescinded--assuming it is not necessary to reproduce text of the E.O. in the appropriate NSCID--because their essential elements are now covered by the E.O. If reissued, each of these three NSCIDs could be very brief.

c. Choice between these alternatives is virtually a toss-up, but a decision to rescind unneeded NSCIDs and develop a new reference system for DCIDs is recommended.

8. Although all of the NSCIDs will be given careful review, the only existing NSCID requiring major revision is No. 1, "Basic Duties and Responsibilities." The organizational structure now presented in NSCID No. 1 has been virtually eliminated by the new



E.O. Moreover, the new E.O. does not mention certain long-standing DCI functions which have proved important in practice. Functions which are not mentioned in the E.O., probably because of classification, but are in the NSCID, are the DCI responsibility to formulate policies "with respect to arrangements with foreign governments on intelligence matters," and to disseminate intelligence to foreign governments and international bodies upon his determination that this will promote the security of the United States.

9. In summary, it is requested the Committee approve one of the following as the course of action to be followed for amending the existing NSCIDs as directed in the Executive Order:

a. Incorporate the text of the E.O. into the NSCID series, retaining the present titles and numbering system, and developing new NSCIDs as necessary to cover material in the E.O., but not now the subject of a NSCID.

b. Incorporate the text of the E.O. into a single classified omnibus NSCID encompassing both the E.O. and pertinent provisions of the existing NSCIDs.

c. Reference the E.O. as appropriate (but make no attempt to incorporate wording of the E.O. text) and amend the existing set of NSCIDs as classified documents, expanding upon the E.O. and retaining necessary NSCID direction not covered by the new E.O. All eight of the present NSCIDs would be reissued.

d. Reference the E.O. as appropriate, amend those NSCIDs which need to be retained as classified documents, and request rescission of those NSCIDs which are adequately covered in the new E.O. This would eliminate the present numbering system on which the DCIDs are based.

e. Reference the E.O. as appropriate, rescind all of the existing NSCIDs and issue a new omnibus NSCID as a single classified document including those NSC directions needed to expand upon the new E.O. and retaining essential material in the present NSCIDs which is not addressed in the E.O. Under this alternative, directions to the Intelligence Community would be included in an unclassified Executive Order, a single classified NSCID, such action memoranda and other directives as are included in the Committee on Foreign Intelligence Directives, and such detailed directives amplifying the foregoing as are issued by the Director of Central Intelligence in his DCIDs.

10. It is recommended that the Committee approve either "d." or "e." above.

Samuel V. Wilson  
Lieutenant General, USA  
Deputy to the DCI for the  
Intelligence Community

b. The primary purpose of this CFID is to eliminate any uncertainty which might now exist. The White House Fact Sheet issued along with the Executive Order stated that USIB had been abolished, but this is not mentioned in the E.O. itself. Until NSCID No. 1, which established the USIB, is formally reissued and the existing version rescinded, it could be argued the legal basis for the USIB continues.

4. CFID No. 3, Intelligence Research and Development Council (IR&DC)

a. Since existence of the CFI eliminates the need for an Intelligence Resources Advisory Committee (and the White House Fact Sheet listed the IRAC as having been abolished), the Intelligence Research and Development Council which supported the IRAC no longer has a parent organization.

b. The sentiment throughout the Intelligence Community has been that the IR&DC represents a very worthwhile activity which should be kept in existence.

c. The proposed CFID No. 3 would make the IR&DC, with its existing functions and membership, a subcommittee of the CFI. The Executive Order of 18 February authorizes the CFI to establish subcommittees.

d. Because of the high-level membership of the IR&DC it was considered appropriate to have the Council report directly to the CFI.

e. An alternative would be to defer any action re the IR&DC until decision has been reached as to the successor to USIB, and then decide whether to make the IR&DC a committee reporting to the USIB-successor or directly to the CFI.

f. Since so much of the activity of the IR&DC involves consideration of resources needed for research and development, making it a subcommittee of the CFI was considered appropriate.

Samuel V. Wilson  
Lieutenant General, USA  
Deputy to the DCI for the  
Intelligence Community

Attachments:  
as stated

COMMITTEE ON FOREIGN INTELLIGENCE DIRECTIVE 1/1

ISSUANCE OF COMMITTEE ON FOREIGN INTELLIGENCE DIRECTIVES (CFIDs)

(Effective February 1976)

Pursuant to the responsibilities assigned to the Committee on Foreign Intelligence in the Executive Order, "United States Foreign Intelligence Activities," dated 18 February 1976, provision is hereby established for the promulgation of Committee on Foreign Intelligence Directives (CFIDs) in the following series:

- CFID 1/ - General
- CFID 2/ - National Foreign Intelligence Program  
budget preparation and resource allocation
- CFID 3/ - Collection and production of national  
intelligence
- CFID 4/ - Management of the National Foreign  
Intelligence Program
- CFID 5/ - National/tactical intelligence relationships
- CFID 6/ - Guidance to ensure compliance with policy  
directions of the NSC

COMMITTEE ON FOREIGN INTELLIGENCE DIRECTIVE 1/2  
CONTINUITY OF EFFORT IN INTELLIGENCE COMMUNITY ACTIVITIES  
(Effective February 1976)

1. Pursuant to the responsibilities assigned to the Committee on Foreign Intelligence in the Executive Order, "United States Foreign Intelligence Activities," dated 18 February 1976, and in the interest of assuring a continuity of effort in Intelligence Community activities, provision is hereby made for temporary continuation of the United States Intelligence Board and its supporting committees.
2. The Executive Order provides (paragraph 3(b)(4)) that the Committee on Foreign Intelligence shall establish such subcommittees as it deems appropriate to ensure consultation with members of the Intelligence Community on policies and guidance issued by the Committee.
3. The Executive Order also provides (paragraph 3(d)(1)(xiv)) that the Director of Central Intelligence shall establish such committees of collectors, producers and users of intelligence as he deems appropriate to assist in his conduct of his responsibilities.
4. Pending the establishment of such Intelligence Community organizations as are deemed necessary for effective implementation of the responsibilities assigned in the Executive Order to the Director of Central Intelligence, the United States Intelligence Board shall continue to exercise the functions hitherto assigned to the Board, and the committees which exist to support the Board, and through it the Director of Central Intelligence, shall continue to function as presently constituted.
5. Effective upon issuance of this directive, the Intelligence Resources Advisory Committee is disestablished, its functions having been subsumed in the responsibilities assigned in the Executive Order to the Committee on Foreign Intelligence.

COMMITTEE ON FOREIGN INTELLIGENCE DIRECTIVE 1/3  
INTELLIGENCE RESEARCH AND DEVELOPMENT COUNCIL (IR&DC)  
(Effective February 1976)

1. Pursuant to the responsibilities assigned to the Committee on Foreign Intelligence in the Executive Order, "United States Foreign Intelligence Activities," dated 18 February 1976, the Intelligence Research and Development Council (IR&DC) is hereby established as a permanent subcommittee of the Committee on Foreign Intelligence.

2. Mission

The Intelligence Research and Development Council shall explore new directions and techniques in both the hard and soft sciences which hold promise for intelligence and identify those it recommends for program resource support and application. The Council shall maintain a continuing knowledge of the allocation and uses of R&D resources related to intelligence and advise the Committee on Foreign Intelligence on R&D strategy and technologies that will best contribute to the attainment of national intelligence objectives.

3. Functions

It shall be the function of the Intelligence Research and Development Council to:

a. Review national intelligence R&D programs and advise the Committee on Foreign Intelligence regarding their effectiveness in satisfying intelligence goals and objectives.

b. Identify those technology areas in both the hard and soft sciences where intelligence needs are unique and for which intelligence program support is required for development.

c. Review the rationale and perspective for proposed intelligence R&D in the context of present and emerging technology and analytic methodology; advise the Committee on Foreign Intelligence as to appropriate funding level options for R&D in the National Foreign Intelligence Program, and indicate what R&D in support of intelligence objectives can be accomplished within the National Foreign Intelligence Program and by other funding sources.

d. Establish and maintain appropriate means of continuing inter-program communication of technical results, concepts and plans in critical technologies, including analytic methodologies.

4. Organization

a. The Intelligence Research and Development Council membership will be as follows:

- Director, Defense Research and Engineering,  
Chairman
- Under Secretary of the Air Force
- Under Secretary of the Navy
- Deputy Assistant Secretary of Defense (Intelligence)
- Director, Telecommunications and Command and  
Control Systems, Office of the Secretary of Defense
- Director, Advanced Research Projects Agency
- Director, Defense Intelligence Agency
- Assistant Secretary of the Army (R&D)
- Associate Deputy Director for Science and  
Technology, Central Intelligence Agency
- Deputy Director for Research and Development,  
National Security Agency

b. Subcommittees, ad hoc committees, and working groups may be formed at the discretion of the Chairman.

c. Members may designate alternate members to serve in their absence, if desired. Other personnel who participate in Council-related matters shall be accredited to the Council by the appropriate member.

d. The Council will be supported by an Executive Director and Secretariat provided by the Deputy to the DCI for the Intelligence Community.

Approved For Release 2003/06/03 : CIA-RDP79M00062A000700040004-6

Approved For Release 2003/06/03 : CIA-RDP79M00062A000700040004-6



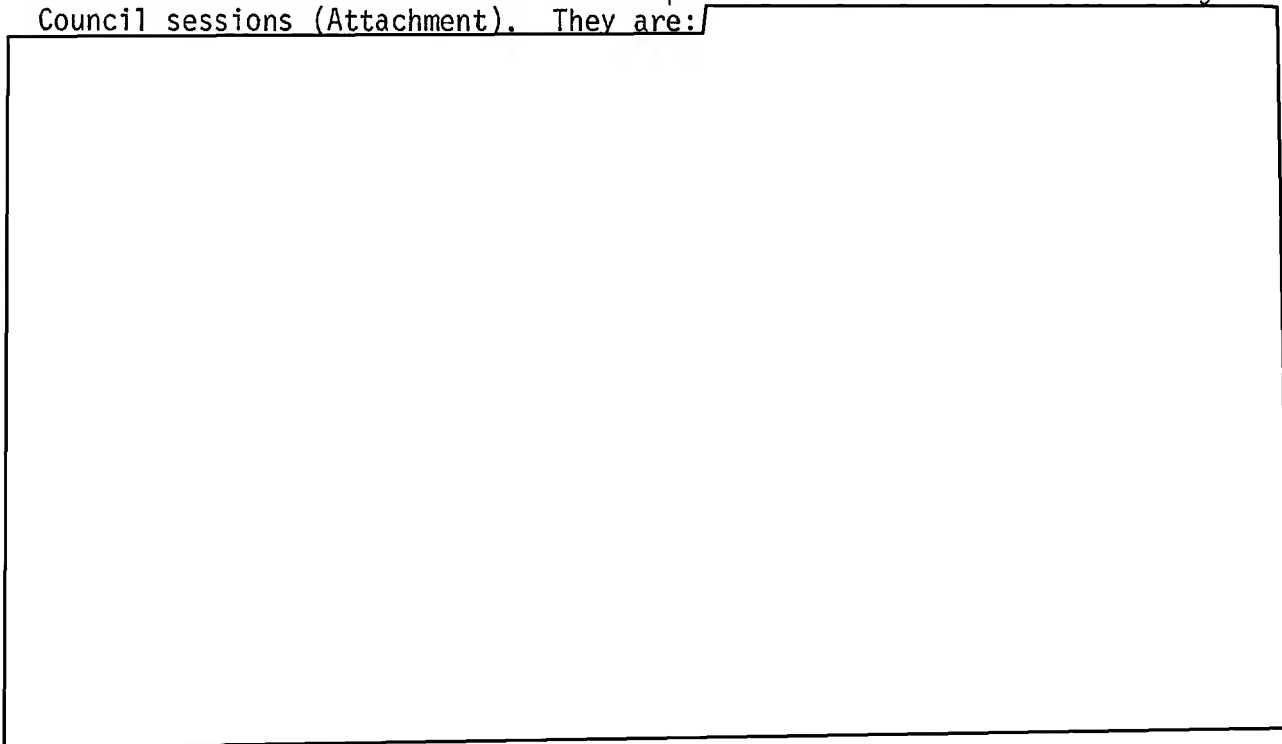
**SECRET**

Approved For Release 2003/06/03 : CIA-RDP79M00062A000700040004-6

## THE INTELLIGENCE RESEARCH AND DEVELOPMENT COUNCIL

The Intelligence Research and Development Council (IR&DC) was established in November 1973 as a permanent subcommittee of the Intelligence Resources Advisory Committee (IRAC). It is chaired by the Director, Defense Research and Engineering, Dr. Malcolm R. Currie. Council membership consists of: the Deputy Assistant Secretary of Defense for Intelligence; Deputy Director for R&D, National Security Agency; the Deputy Director, Defense Intelligence Agency; the Director, Defense Advanced Research Projects Agency; the Under Secretaries of the Navy and Air Force; the Assistant Secretaries of the Army, Navy, and Air Force for R&D; the Associate Deputy Director for Science and Technology, Central Intelligence Agency; and the Director, Telecommunications and Command and Control Systems, Office of the Secretary of Defense.

The Council meets monthly in the Pentagon for a four-hour session. A formal report to the Chairman, IRAC, is made each year summarizing the past year's activities, consolidating recommendations, and projecting the ensuing year's activities. During the past two years, the Council has reviewed all R&D programs of its member organizations. Several subcommittees have been formed to address problems that have surfaced during Council sessions (Attachment). They are:



25X1D

Future plans call for the Council to continue to address key problems as they surface and formulate recommendations, perform trends analyses and technological forecasting studies from the base now established, and provide direction to the several subcommittees in being. Administrative support to the Chairman and the Council is provided by the Intelligence Community Staff.

**SECRET**

Approved For Release 2003/06/03 : CIA-RDP79M00062A000700040004-6

25X1D

Approved For Release 2003/06/03 : CIA-RDP79M00062A000700040004-6

Approved For Release 2003/06/03 : CIA-RDP79M00062A000700040004-6

SECRET

Approved For Release 2003/06/03 : CIA-RDP79M00062A000700040004-6

Talking Points

Agenda

CFI Meeting

19 February 1976

1. Fundamental tasks of CFI; among other things, E.O. requires CFI to:
  - control budget preparation and resource allocation for NFIP
  - establish policy priorities for collection and production of national intelligence
  - establish policy for management of NFIP
2. The DCI's Intelligence Community Staff, headed by one of two deputies to the DCI, to provide support to CFI.
  - current thinking as to type to be named to be the Community deputy,
  - need to examine structure and composition of IC Staff to accomplish its job. (Have asked IC Staff for ideas CFI can consider; at a minimum, it behooves us all to see to it ICS is strongly staffed as a Community (not just a DCI) asset.)
3. Currently lean to two geographically separate DCI offices -- one at Langley for CIA business, another in town for Community activities.
4. Production of national intelligence is something separate from CFI concerns; currently giving thought to how to arrange new and effective organization to succeed USIB.
  - In the meantime, will continue USIB and most of its subordinate components to avoid sudden break in efficiency.
5. In terms of using the best and most appropriate USIB expertise to augment IC Staff in supporting CFI, am giving thought to merging IC Staff with USIB's COMIREX (imagery), SIGINT, and Human Resources (Humint) Committees.
  - These Committees set priorities for collection and processing of data related to NFIP, the programs of concern to CFI.
  - Merging of these Committee Staffs with IC Staff may permit some reduction of IC Staff size.
6. In addition to those charges given to the CFI in the E.O., believe it will be necessary to insure CFI collaborates and consults on other matters of major concern. Among these, all in need of improvement, are:
  - strategic warning (this should always be one of our prime concerns)
  - crisis management (finding better ways to relate policy concerns and intelligence data)
  - evaluation of the Intelligence Community's performance, from requirements to collection to production (Current evaluation processes are in their infancy and need improvement. IC Staff currently exploring ways to improve those processes.)

Approved For Release 2003/06/03 : CIA-RDP79M00062A000700040004-6

SECRET

Approved For Release 2003/06/03 : CIA-RDP79M00062A000700040004-6

7. Without in any way interfering with DoD budget cycles, we need to devise a cycle that permits adequate time for CFI to consider NIFP programs and budgets. IC Staff has suggested such an arrangement. (Attached)
  - Suggest IC Staff and DoD associates consider the ICS suggestions and see what can be agreed.
8. E.O. calls for redrafting of NSCID's and DCID's within 90 days to be consistent with E.O.'s.
  - Suggest IC Staff chair a group to consider NSCID's. Reps to be supplied by each CFI member. Alternatives include one "omnibus" NSCID or amendment of each now in existence.
  - IC Staff will chair a group of reps from DSD(I) and each of the current USIB principals to amend DCID's, subject to DCI approval. (This is DCI business; not directly related to CFI).

Approved For Release 2003/06/03 : CIA-RDP79M00062A000700040004-6